

Case No. 43

2003 (1) CTC 175

IN THE SUPREME COURT OF INDIA

M.B. Shah and D.M. Dharamadhikari

Special Leave Petition (Crl.) No. 2745 of 2002

1.10.2002

Sunderbhai Ambalal Desai

Petitioner

Vs

State of Gujarat

Respondent

Vehicle involved in offence - Seizure by police - Magistrate should speedily dispose of applications under Section 451 of CrI.P.C.- vehicle not to be indefinitely kept in police station - If no claim by the accused or owner or third person, Court to inform the insurance company if vehicle insured,

CASES REFERRED

Smt. Basavva Kom Dyamangouda Patil v. State of Mysore another 1977 (4) SCC 358 (Para 8)

Mr. Ujwal Kumar Jha, Mr. Aslam Ahmed, Mr. Rajan Kumar, Mr. Nakul Dewan and Mr. Ejaz Maqbool, Advocates for Petitioner.

Mr. S.K. Dholakia, Senior Advocate and Ms. Hemantika Wabi, Advocate for Respondent.

SLP DISPOSED OF ACCORDINGLY

ORDER

1. In these two petitions filed by the police inspectors serving the Gujarat State, it has been contended that prosecuting agency has no right to ask or remand of petitioner (accused) for the purpose of collecting evidence and the application moved for remand of the petitioners (accused) was unjustified because anticipatory bail was granted to them.
2. It was the prosecution version, as per the FIR lodged on 07.02.2002 by the Assistant Commissioner of Police 'D' Division, Surat that petitioners and other police personnel are involved in offences punishable under Sections 429, 420, 465, 468, 477-A and 114 IPC. It is alleged that when they were working at various police stations, they committed offence during the period 20.02.1992 to 23.11.2001 by replacement of mudammal

articles, misappropriation of the amount which was kept at the police station, unauthorised auction of the property which was seized and kept in the police station, unauthorised auction of the property which was seized and kept in the police custody pending trial and tampering with the records of police station. The High Court by its judgment and order dated 20.06.2002 rejected the application against the order passed by the trial court granting remand to the petitioner. Hence, these special leave petitions.

3. At the time of the hearing of these matters, learned counsel for the parties submitted that various articles are kept at the police station for a long period by not adhering to the procedure prescribed under Cr. P.C., which creates difficulties for keeping them in safe custody. Finally, the sufferers are - either the State exchequer or the citizens whose articles are kept in such custody. It is submitted that speedier procedure is required to be evolved either by the Court or under the rules for disposal of muddamal articles which are kept at various police stations as most of the police stations are flooded with seized articles. It is, therefore, submitted that direction be given so that burden of the Courts as well as the police station can, to some extent, be reduced and that there may not be any scope for misappropriation or replacement of valuable articles by spurious articles.
4. Learned counsel further referred to the relevant Section 451 and 457 of Code of Criminal Procedure, which read thus:-

“451. order for custody and disposal property pending trial in certain cases. - when any property is produced before any Criminal Court during any inquiry or trial, the court may make such order as it thinks fit for the proper custody of such property pending the conclusion of the inquiry or trial, and if the property is subject to speed and natural decay, or, if it is otherwise expedient so to do, the court may, after such evidence as it thinks necessary, order it to be sold or otherwise disposed of.

Explanation:- For the purpose of this section, “property” includes (a) property of any kind or document which is produced before the Court or which is in its custody.

- (b) Any property regarding which an offence appears to have been committed to which appears to have been used or the commission of any offence.

457. Procedure by police seizure of property:- (1) whenever the seizure of property by any police officer is reported to a Magistrate under the provisions of this Code, and such property is not produced before a Criminal Court during an inquiry or trial, the Magistrate may make such order as the thinks fit respecting the disposal of such property or the delivery of such property to the person entitled to the possession thereof, or if such person cannot be ascertained, respecting the custody and production of such property.

(2) If the person so entitled is known, the Magistrate may order the property to be delivered to him on such conditions (if any) as the Magistrate thinks fit and if such person is known, the Magistrate may detain it and shall, in such case, issue a proclamation specifying the articles of which such property consists, and requiring any person who may have claim thereto, to appear before him and establish his claim within six months from the date of such proclamation."

5. Section 451 clearly empowers the Court to pass appropriate orders with regard to such property, such as:-
 - (1) for the proper custody pending conclusion of the inquiry or trial;
 - (2) to order it to be sold or otherwise disposed of, after recording such evidences as it thinks necessary;
 - (3) if the property is subject to speedy and natural decay, to dispose of the same.
6. It is submitted that despite wide powers, proper orders are not passed by the Courts. It is also pointed out that in the State of Gujarat there is Gujarat Police Manual for disposal and custody of such articles. As per the Manual also, various circulars are issued for maintenance of proper registers for keeping the muddamal articles in safe custody.
7. In our view the powers under Section 451, Cr. P.C. should be exercised

expeditiously and judiciously. It would serve various
namely:-

1. Owner of the article would not suffer because of its remaining unused or by its misappropriation;
2. Court or the police would not be required to keep the article in safe custody;
3. If the proper panchnama before handing over possession of article is prepared, that can be used in evidence instead of its production before the Court during the trial. If necessary, evidence could also be recorded describing the nature of the property in detail; and
4. This jurisdiction of the Court record evidence should be exercised promptly so that there may not be further change of tampering with the articles;

8. The question of custody of the seized of the article is raised in number of matters. In *Smt. Basava Kom Dyamangouda Patil v. State of Mysore* and another, 1977 (4) SCC 358, this Court dealt with a case where the seized articles were not available for being returned to the complainant. In that case, the recovered ornaments were kept in a trunk in the police station and later it was found missing, the question was with regard to payments of those articles. In that context, the Court observed as under:-

"4. The object and scheme of the various provisions of the Code appear to be that where the property which has been the subject - matter of an offence is seized by the police, it ought not to be retained in the custody of the Court or of the police for any time longer than what is absolutely necessary. As the seizure of the property by the police amounts to a clear entrustment of the property to a Government servant, the idea is that the property should be restored to the original owner after the necessity to retain it ceases. It is manifest that there may be two stages when the property may be returned to the owner. In the first place it may be returned during any inquiry or trial. This may particularly be necessary where the property concerned is subject to speedy or natural decay. There may be

other compelling reasons also which may justify the disposal of the property to the owner or otherwise in the interest of justice. "The High Court and the sessions the Code is that the articles concerned must be produced before the Court or should be its custody. The object of the Code seems to be that any property which is in the control of the Court either directly or indirectly should be disposed of by the Court and a just and proper order should be passed by the Court regarding its disposal. In a criminal case, the police always acts under the direct control of the Court and has to take orders from it at every stage of an inquiry or trial. In this broad sense, therefore, the Court exercises an overall control on the actions of the police officers in every case here it has taken cognizance."

9. The Court further observed that where the property is stolen, lost or destroyed and there is no prima facie defence made out that the State or its officers had taken due care and caution to protect the property, the Magistrate may, in an appropriate case, where the ends of justice so require, order payment of the value of the property.

10. To avoid such a situation, in our view powers under Section 451 Cr. P.C should be exercised promptly and at the earliest.

Valuable Articles and Currency Notes

11. With regard to valuable articles. Such as, golden or silver ornaments or articles studded with precious stones, it is submitted that it is of no use to keep such articles in police custody for years till the trial is over. In our view, this submission requires to be accepted. In such cases, Magistrate should pass appropriate orders as contemplated under Section 451 Cr. P.C at the earliest.

12. For this purpose, if material on record indicates that such articles belong to the complainant at whose house theft, robbery or dacoity has taken place, then seized articles be handed over to the complainant after:-

- (1) preparing detailed proper panchnama of such articles;
- (2) taking photographs of such articles and a bond that such articles could be produced if required at the time of trial; and
- (3) after taking proper security.

13. For this purpose, the Court may follow the produce of recoding such evidence, as it thinks necessary, as provided under Section 451, Cr.P.C. The bond and security should be taken so as to prevent the evidence being lost, altered or destroyed. The Court should see that photographs of such articles are attested or countersigned by the complainant, accused as well as by the person to whom the custody is handed over. Still however, it would be the function of the Court Section 451, Cr.P.C. to impose any other appropriate condition.
14. In case, where such articles are not handed over either to the complainant or to the person from whom such articles are seized or to its claimant, then the Court may direct that such articles be kept in bank lockers. Similarly, if articles are required to be kept in police custody, it would be open to the SHO after preparing proper panchnama to keep such articles in bank locker. In any case, such articles should be produced before the Magistrate within a week of their seizure. If required, the Court may direct that such investigation and identification. However, in no set of circumstances, the for the purpose of investigation and identification. For currency notes similar produced can be followed.

Vehicles

15. Learned senior counsel Mr. Dholakia, appearing for the State of Gujarat further submitted that at present in the police station premise, number of vehicles are kept unattended and vehicles become junk day by day. It is his contention that appropriate direction should be given to the Magistrate who are dealing with such questions to hand over such vehicles to its owner or to the person from whom the said vehicles are seized by taking appropriate bond and the guarantee for the return of the said vehicles if required by the Court at any point of time.
16. However the learned counsel appearing for the petitioners submitted that this question of handing over vehicles to the person from whom it is seized or to its true owner is always a matter of litigation and a lot of arguments are advanced by the concerned persons.
17. In our view, whatever be the situation, it is of no use to keep such seized vehicles at the police stations for a long period. It is for the Magistrate to pass appropriate orders immediately by taking appropriate bond and guarantee as

- well as security for return of the said vehicles, if require at any point of time. This can be done pending hearing of applications for return of such vehicles.
18. Incase where the vehicle is not claimed by the accused, owner, or the insurance company or by third person, then such vehicle may be ordered to be auctioned by the Court. If the said vehicle is insured with the insurance company then insurance company be informed by the Court to take possession of the vehicle which is not claimed by the owner or a third person. If Insurance company fails to take possession, the vehicles may be sold as per the direction of the Court. The Court would pass such order within a period of six months from the date of production of the said vehicle before the Court. In any case before handing over possession of such vehicles, appropriate photographs of the said vehicle should be taken and detailed panchnama should be prepared.
 19. For articles such as seized liquor, also prompt action should be take in disposing it of after preparing necessary panchnama. If sample is required to be taken, sample may kept properly after sending it to the chemical analyzer, if required. But in no case, large quantity of liquor should be stored at the police station. No purpose is served by such storing.
 20. Similarly for the Narcotic drugs also, for its identification procedure under Section 451, Cr.P.C. should be followed of recording evidence and disposal. Its identity could be on the basis of evidence recorded by the Magistrate. Samples also should be sent immediately to the Chemical Analyser to that subsequently, a contention may not raised that the article which was seized was not the same.
 21. However these powers are to be exercised by the concerned Magistrate. We hope and trust that the concerned Magistrate would take immediate action for seeing that powers under Section 451, Cr.P.C. are properly and promptly exercised and articles are not kept for a long time at the police station, in any case, for not more than fifteen days to one month. The object can also be achieved if there is proper supervision by the Registry of the concerned High Court in seeing that the rules framed by the High Court with regard to such articles are implements properly.
 22. Adjourned for three weeks.
 23. Heard Learned counsel for the parties.

24. In our view, no further direction are required to be given in these matter. However, it is made clear that in case where accused disputes that he is not involved in the allege incident and no article was found from him then such endorsement be taken on the photograph. Further with regard to the vehicle also, it is made clear that there may not be any necessity of producing the vehicle before that Court and the Seizure Report may be sufficient. The Special Leave Petitions are disposed of accordingly.